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Carbon Accountability in Resource Economies: Environmental Governance Convergence Between Canada and Kazakhstan *A Comparative Framework for ESG Reporting, Industrial Ecology, and Circular Economy Practice*

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ABSTRACT

Canada and Kazakhstan are structurally comparable resource economies that face a shared carbon-accountability challenge: both derive substantial fiscal revenue and export earnings from hydrocarbons and primary processing, and both are now subject to rising domestic and international expectations on emissions measurement, reporting, and reduction. This working paper argues that the two countries' environmental governance frameworks — despite differing in institutional maturity — are compatible in structure and converging toward a common reference in the International Sustainability Standards Board (ISSB) baseline. Drawing on comparative analysis of regulatory texts, carbon-pricing architectures, and industrial-ecology literature, the paper maps alignment and gaps across ESG disclosure, monitoring, reporting and verification (MRV), and circular-economy practice. It proposes a four-workstream cooperation framework — covering joint MRV standards, ISSB-aligned disclosure mapping, circular-economy pilots, and research capacity exchange — and identifies the Euro-Eurasia Environmental Science & Education Foundation (EEEESEF) as a neutral UK-registered institutional bridge suited to convene this work. The paper is intended as a structured hypothesis for discussion with Canadian and Kazakhstani partner institutions, research councils, and policy agencies.

Keywords: carbon accountability · ESG reporting · resource economies · industrial ecology · circular economy · Canada · Kazakhstan · ISSB · MRV · environmental governance



Table of Contents

1. Executive Summary & Strategic Rationale

- › 1.1 Two Resource Economies, One Accountability Challenge
- › 1.2 Why Canada–Kazakhstan Convergence Matters Now
- › 1.3 Scope, Method, and Limitations

2. Resource-Economy Profiles: Canada and Kazakhstan

- › 2.1 Structural Comparison of Two Carbon-Intensive Economies
- › 2.2 Emissions Intensity and the Carbon-Productivity Gap
- › 2.3 Shared Exposure: Trade, Transition Risk, and Border Measures

3. Carbon and ESG Reporting Frameworks

- › 3.1 Canada: ISSB Adoption, CSDS, and Federal Carbon Pricing
- › 3.2 Kazakhstan: Green Economy Concept, ETS, and Disclosure
- › 3.3 Maturity Assessment and Framework Mapping

4. Gaps, Convergences, and Interoperability

- › 4.1 Where the Two Systems Already Align
- › 4.2 Structural Gaps and Capability Asymmetries
- › 4.3 The Case for Reporting Interoperability

5. Circular Economy and Industrial Ecology as Shared Tools

- › 5.1 Industrial-Ecology Material Flows in Resource Sectors
- › 5.2 Re-Refining, By-Product Valorisation, and Closed Loops
- › 5.3 Measuring Circularity Within Carbon-Accounting Systems

6. A Proposed Canada–Kazakhstan Cooperation Framework

- › 6.1 Four Workstreams for Practical Convergence
- › 6.2 EEESEF as Institutional Bridge
- › 6.3 Sequencing, Governance, and Funding Pathways

7. Conclusions and Forward Agenda

References

About EEESEF

Legal Notice & Institutional Disclaimer

Sign-Off and Closing Block



1. Executive Summary & Strategic Rationale

Canada and Kazakhstan are, in structural terms, two of the world's most resource-dependent advanced and emerging economies. Both derive a substantial share of fiscal revenue and export earnings from hydrocarbons, mining, and primary processing, and both are now subject to rising domestic and international expectations on carbon accountability. This white paper argues that the parallels between the two countries are deep enough to support a practical agenda of environmental-governance convergence, particularly in ESG reporting, industrial ecology, and circular-economy practice. [1, 2, 6]

The central premise is that carbon accountability is no longer a reputational add-on but a condition of market access. As disclosure standards harden under the International Sustainability Standards Board (ISSB) and as carbon border measures take shape in major trading blocs, resource economies that cannot measure, report, and reduce emissions credibly will face higher financing costs and constrained export markets. Canada has moved early on mandatory disclosure and explicit carbon pricing; Kazakhstan is building comparable architecture through its Green Economy transition and emissions trading system. The gap between them is an opportunity for structured cooperation rather than a barrier. [3, 4, 7]

1.1 Two Resource Economies, One Accountability Challenge

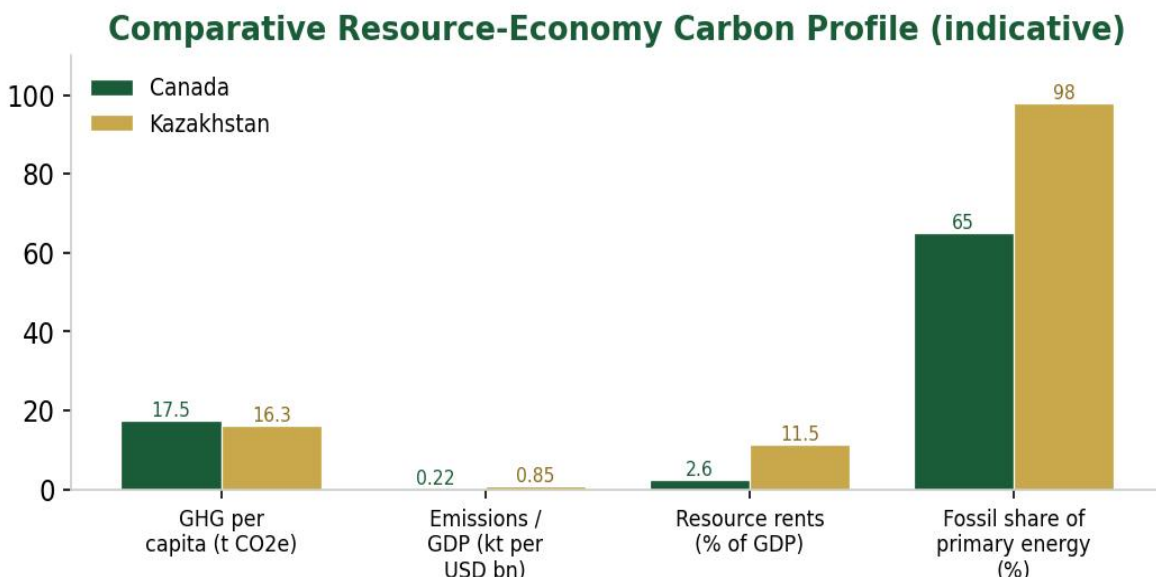
A resource economy concentrates value creation in extraction and primary processing, which produces a characteristic carbon-accounting profile: high absolute and per-capita emissions, significant Scope 1 industrial point-sources, and material exposure to the carbon intensity of exported goods. Both Canada and Kazakhstan fit this profile, though at different stages of institutional maturity. The shared challenge is to decouple continued resource value from emissions growth while maintaining competitiveness. [1, 6, 8]

Crucially, the accountability challenge is measurement-first. Neither carbon pricing nor circular-economy policy functions without robust monitoring, reporting, and verification (MRV). This paper therefore treats reporting convergence as the foundational layer on which pricing, taxonomy, and circularity instruments are built. [4, 9]

1.2 Why Canada–Kazakhstan Convergence Matters Now

Three developments make the present moment opportune. First, the ISSB's IFRS S1 and S2 standards have created, for the first time, a common global baseline for sustainability and climate disclosure that both jurisdictions can map to rather than negotiate from scratch. Second, carbon border-adjustment mechanisms in the European Union and prospective measures elsewhere raise the commercial stakes of comparable, auditable emissions data for exporters in both countries. Third, both governments have signalled appetite for international scientific and policy partnership on the energy transition. [3, 5, 7]

For an institution such as EEESEF, registered in the United Kingdom with an operational nexus spanning London and Almaty and a founding mandate bridging European, Eurasian, and Canadian networks, this convergence is squarely within scope. The foundation is positioned to act as a neutral, science-led bridge between Canadian and Kazakh research and policy communities. [10]



Indicative figures compiled from public datasets; axes on mixed scales for visual comparison only.

Figure 1.1 Comparative resource-economy carbon profile of Canada and Kazakhstan across four indicative structural indicators.
Source: Author's analysis based on IEA country data [1] and World Bank Development Indicators [6].

1.3 Scope, Method, and Limitations

This is a working paper in the EESEF White Paper Series, intended to frame a research and cooperation agenda rather than to deliver definitive quantitative findings. The method is comparative and qualitative: it synthesises publicly available regulatory texts, standard-setter publications, and policy literature to map the two countries' frameworks against a common reference. Quantitative figures are indicative and drawn from public datasets; they are presented to illustrate structure and direction, not to serve as audited statistics. [1, 2, 4]

Three limitations are acknowledged. The maturity assessment applies a structured analytical framework developed by the author, drawing on published regulatory texts and policy literature, and does not derive from a formal published index. Regulatory regimes in both countries are evolving and specific provisions may change after publication. The cooperation framework proposed in Section 6 is a structured starting hypothesis for engagement with partner institutions, not a negotiated programme.

KEY MESSAGE

Canada and Kazakhstan share a resource-economy structure that creates a common carbon-accountability challenge. Aligning their ESG-reporting, industrial-ecology, and circular-economy approaches is both feasible and timely, and EESEF is well placed to convene that work.



2. Resource-Economy Profiles: Canada and Kazakhstan

Understanding convergence potential requires first establishing how alike the two economies are in their underlying carbon structure. This section profiles both countries as resource economies and identifies the carbon-productivity gap that any cooperation agenda must address. [1, 6]

2.1 Structural Comparison of Two Carbon-Intensive Economies

Canada is a high-income, federally organised economy in which oil sands, conventional oil and gas, mining, and forestry contribute a significant share of exports, alongside a large services sector. Kazakhstan is an upper-middle-income economy in which crude oil, gas, uranium, ferrous and non-ferrous metals, and coal dominate exports and state revenue. Despite the income difference, both share a dependence on emissions-intensive primary sectors and a strategic interest in retaining resource value while reducing carbon intensity. [1, 6, 8]

Indicator	Canada	Kazakhstan
Income classification	High income (OECD)	Upper-middle income
Dominant export sectors	Oil & gas, mining, forestry, agri-food	Oil & gas, uranium, metals, coal, grain
Governance structure	Federal, provincial carbon authority	Unitary, centrally directed transition
Primary climate instrument	Federal carbon pricing benchmark	Emissions trading system (ETS)
Disclosure baseline	ISSB-aligned (CSDS) adoption underway	Selective, sectoral disclosure emerging
Key transition exposure	Oil-sands intensity, CBAM on metals	Coal dependence, methane, export intensity

Table 2.1 Structural comparison of Canada and Kazakhstan as resource economies. Source: Author's analysis based on IEA [1], World Bank [6], and OECD [7].

2.2 Emissions Intensity and the Carbon-Productivity Gap

The two economies diverge most sharply on carbon productivity — the economic output generated per tonne of emissions. Canada, with a larger services base and a longer history of efficiency regulation, produces more value per tonne of CO₂e than Kazakhstan, whose energy system remains heavily coal-weighted and whose industrial stock includes older, less efficient assets. Closing this carbon-productivity gap is a shared strategic objective and a natural focus for technical cooperation. [1, 6, 8]

This gap is not a verdict on competence but a reflection of energy-system composition and capital vintage. It also defines where cooperation yields the highest returns: efficiency retrofits, methane abatement, coal-to-lower-carbon transitions, and the circular-economy measures discussed in Section 5 all raise carbon productivity directly. [6, 8, 9]



2.3 Shared Exposure: Trade, Transition Risk, and Border Measures

Both countries export carbon-intensive goods into markets that are progressively pricing embedded emissions. The European Union's Carbon Border Adjustment Mechanism (CBAM) is the most developed example, initially covering iron and steel, aluminium, cement, fertilisers, electricity, and hydrogen — categories relevant to both Canadian and Kazakh exporters. The common implication is that auditable, internationally comparable emissions data is becoming a precondition for competitive market access. [5, 7]

Transition risk also runs through the financial system. Lenders and investors increasingly screen resource-sector exposures for climate risk, and the cost of capital is beginning to reflect disclosure quality. For both Canada and Kazakhstan, credible carbon accounting is therefore simultaneously a trade issue and a financing issue — reinforcing the case for shared standards. [3, 7]



3. Carbon and ESG Reporting Frameworks

This section sets out the current carbon and ESG reporting architecture in each country and assesses their relative maturity against a common reference. The objective is not to rank the jurisdictions but to locate the points where mapping and interoperability are realistic. [3, 4]

3.1 Canada: ISSB Adoption, CSDS, and Federal Carbon Pricing

Canada has moved to adopt sustainability and climate disclosure standards aligned with the ISSB, developed domestically through the Canadian Sustainability Standards Board (CSSB) as the Canadian Sustainability Disclosure Standards (CSDS 1 and CSDS 2). These mirror IFRS S1 and S2, establishing requirements for governance, strategy, risk management, and metrics — including greenhouse-gas disclosure across scopes. This gives Canada a clear, internationally interoperable disclosure backbone. [3, 4]

On pricing, Canada's federal carbon-pricing architecture for large industrial emitters operates through the Output-Based Pricing System (OBPS) under the Greenhouse Gas Pollution Pricing Act (GGPPA). The consumer fuel charge was eliminated effective April 1, 2025; however, the OBPS industrial pricing mechanism remains in force, maintaining a direct cost incentive for large emitters to reduce emissions and trade surplus credits. [4, 11] The combination of mandatory-track disclosure under CSDS and the industrial carbon-price signal makes Canada a mature and internationally comparable reference case for resource-economy carbon governance.

3.2 Kazakhstan: Green Economy Concept, ETS, and Disclosure

Kazakhstan's climate architecture is anchored in its Concept for Transition to a Green Economy and its national emissions trading system, the first cap-and-trade scheme in Central Asia, covering large emitters in power, extractive, and heavy-industry sectors. The country has also articulated a carbon-neutrality ambition for mid-century, providing strategic direction for tightening the system over time. [2, 6]

Sustainability disclosure in Kazakhstan is at an earlier stage and is currently more selective and sector-specific than Canada's emerging mandatory regime. This asymmetry is precisely where cooperation is valuable: Kazakhstan can map its developing requirements onto the same ISSB baseline that Canada has adopted, accelerating interoperability without duplicating institutional effort. [2, 3]

ESG & Carbon-Reporting Framework Maturity (0-5 author assessment)

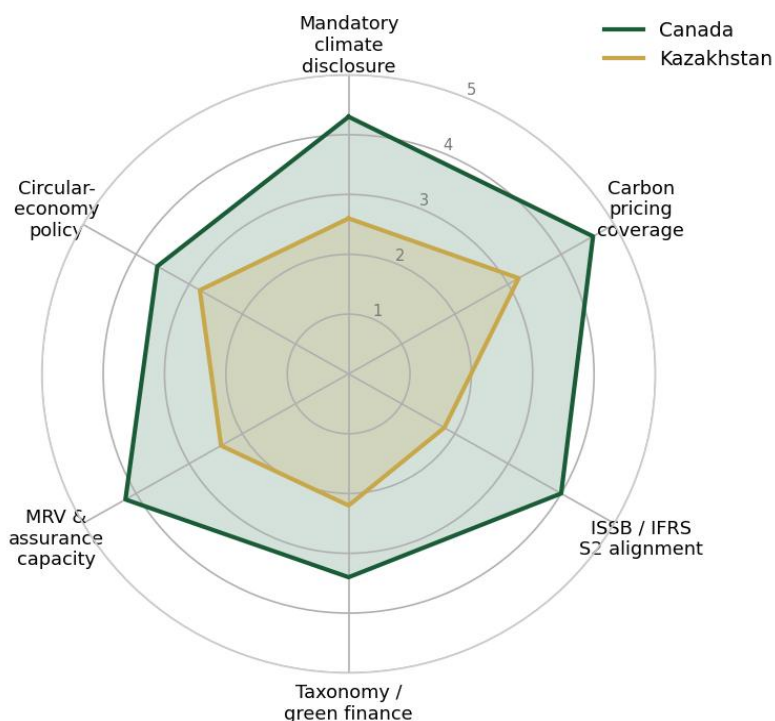


Figure 3.1 Author's structured assessment of ESG and carbon-reporting framework maturity across six governance dimensions (0–5 scale). Source: Author's analysis based on CSSB CSDS [4], Kazakhstan Green Economy Concept [2], and ISSB standards [3].

3.3 Maturity Assessment and Framework Mapping

Mapping both frameworks against a common set of governance dimensions reveals a consistent pattern: Canada leads on mandatory disclosure, ISSB alignment, and MRV capacity, while Kazakhstan shows comparatively closer standing on carbon-pricing coverage and a credible, improving circular-economy policy posture. The two profiles are complementary rather than contradictory, which is the structural condition that makes convergence productive. [2, 3, 4]

Reporting dimension	Canada	Kazakhstan	Convergence basis
Mandatory climate disclosure	Advanced	Emerging	Common ISSB baseline
GHG scope coverage (1–3)	Scopes 1–2; 3 phasing	Scopes 1–2 (large emitters)	Aligned scope definitions
Carbon-price signal	Explicit, rising	ETS allowance price	Shared price-discovery aim
Assurance / MRV	Established	Developing	Capacity-transfer focus
Green taxonomy	In development	Early-stage	Interoperable criteria

Table 3.1 Framework mapping of Canadian and Kazakh reporting dimensions against a common reference. Source: Author's analysis based on [2, 3, 4].

4. Gaps, Convergences, and Interoperability

With both frameworks profiled, this section identifies where the systems already align, where they diverge, and why reporting interoperability — rather than harmonisation — is the realistic and valuable goal. [4, 7]

4.1 Where the Two Systems Already Align

The most important point of alignment is the shared anchor in the ISSB framework. Because Canada's CSDS standards are built on IFRS S1 and S2, and because Kazakhstan can map its disclosure development onto the same baseline, both countries are converging toward a common conceptual architecture for climate disclosure. Both also operate explicit carbon-price signals — a federal benchmark in Canada and an ETS in Kazakhstan — which means both already generate the price information that disclosure regimes increasingly require firms to consider. [2, 3, 4]

There is further alignment in strategic intent. Both governments have articulated long-horizon decarbonisation objectives and both treat the resource sector as central to, rather than excluded from, the transition. This shared framing supports cooperation that is pragmatic about continued resource production while disciplined about emissions. [4, 6]

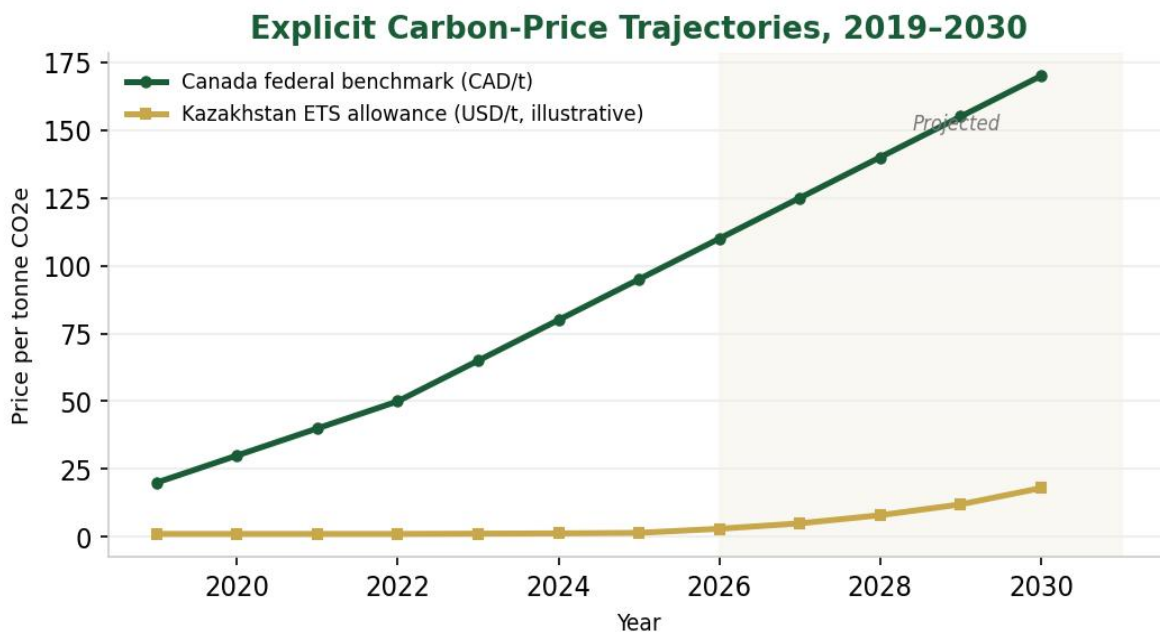


Figure 4.1 Indicative carbon-price trajectories in Canada and Kazakhstan, 2019–2030. Canada data based on OBPS federal benchmark [4, 11]; Kazakhstan values illustrative, based on KazETS structure [2]. Note: Kazakhstan trajectory is indicative only.

4.2 Structural Gaps and Capability Asymmetries

The principal gaps are in disclosure maturity, assurance capacity, and taxonomy development. Canada's mandatory-track disclosure and established assurance market contrast with Kazakhstan's earlier-stage, more selective regime and thinner assurance infrastructure. These are capability asymmetries rather than philosophical disagreements, which makes them addressable through capacity transfer, training, and shared technical tooling. [3, 4, 9]



A second gap concerns data systems. Comparable carbon accounting depends on consistent emission factors, boundary definitions, and verification protocols. Where these diverge, even well-intentioned disclosures become incomparable. A focused programme to align emission-factor libraries and MRV protocols would remove much of this friction at modest cost. [9]

Gap area	Nature of the gap	Convergence mechanism
Disclosure mandate	Mandatory vs. selective coverage	Phased ISSB-aligned rollout
Assurance capacity	Mature vs. developing market	Auditor training & accreditation exchange
Emission factors	Divergent factor libraries	Joint factor-library reconciliation
Taxonomy	Different stages of design	Interoperable green-criteria mapping
Scope 3 reporting	Phasing vs. nascent	Shared value-chain methodology

Table 4.1 Structural gaps between the two reporting systems and proposed convergence mechanisms. Source: Author's analysis based on [2, 3, 4, 7].

4.3 The Case for Reporting Interoperability

The realistic objective is interoperability, not full harmonisation. Harmonisation would require one jurisdiction to subordinate its institutions to another's rules, which is neither necessary nor politically feasible. Interoperability — where data produced under one regime can be read, trusted, and compared under the other — delivers most of the benefit while respecting sovereignty. The ISSB baseline makes this achievable because it standardises concepts and disclosures without dictating national implementation. [3, 7]

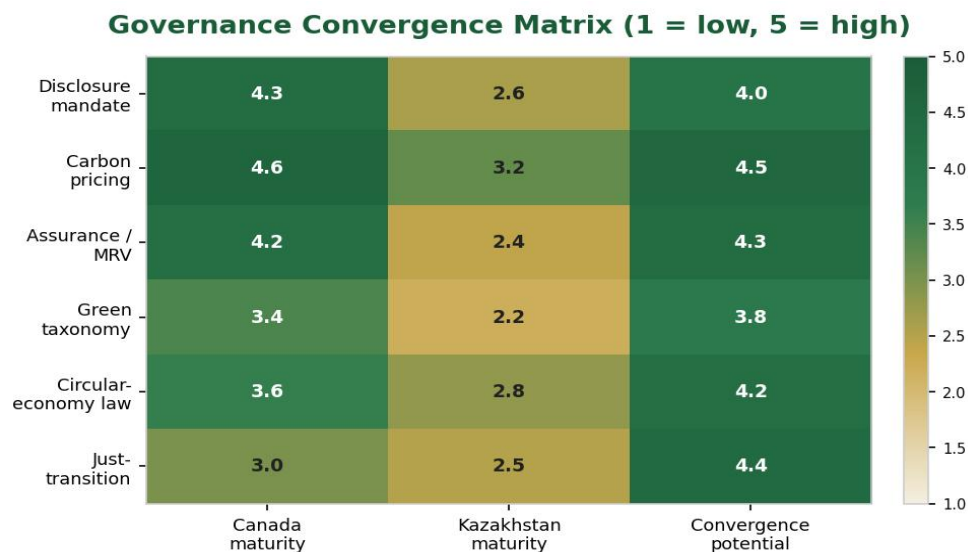


Figure 4.2 Governance convergence matrix scoring Canadian and Kazakh maturity and convergence potential across six domains. Source: Author's structured analysis based on [2, 3, 4, 7].

The matrix in Figure 4 illustrates the core finding: convergence potential is high across every domain examined, even where current maturity differs. This is the empirical heart of the paper's argument — the systems are different in level but compatible in structure. [2, 3, 4]

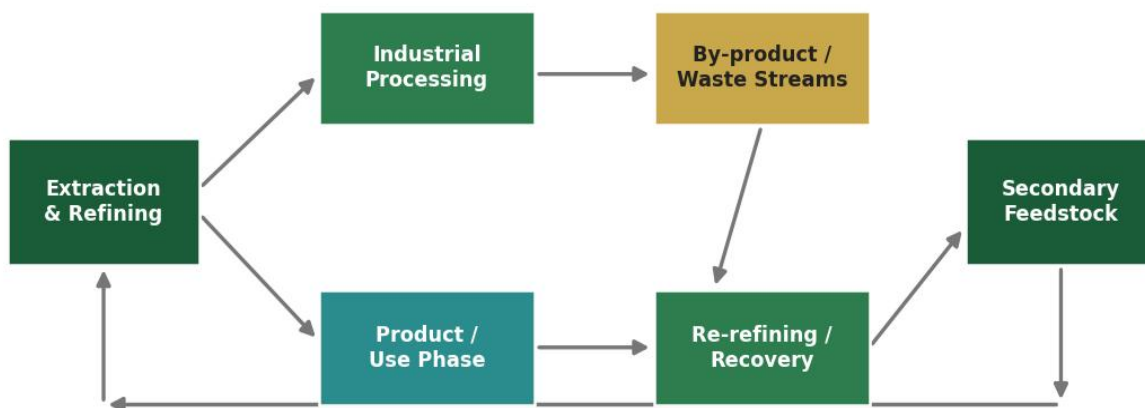
5. Circular Economy and Industrial Ecology as Shared Tools

Reporting tells economies where they stand; circular-economy and industrial-ecology practice gives them levers to improve. This section frames these disciplines as shared tools that simultaneously raise carbon productivity and generate the data that reporting systems need. [8, 9]

5.1 Industrial-Ecology Material Flows in Resource Sectors

Industrial ecology treats industrial systems as analogues of natural ecosystems, in which the by-products of one process become inputs to another. In resource economies, this perspective is powerful because extraction and processing generate large, concentrated by-product and waste streams — tailings, slags, spent solvents, used lubricants, flue gases — that represent both an environmental liability and a recoverable resource. Mapping these flows is the first step toward closing them. [8, 9]

Industrial-Ecology Material-Flow Model



Closed-loop industrial-ecology pathway shared by Canadian and Kazakh resource sectors

Figure 5.1 Closed-loop industrial-ecology material-flow model shared by Canadian and Kazakh resource sectors. Source: Author's conceptual diagram based on Graedel & Allenby [8].

5.2 Re-Refining, By-Product Valorisation, and Closed Loops

A concrete and well-evidenced example is the re-refining of used lubricating oil. A peer-reviewed life-cycle study published in ACS Sustainable Chemistry & Engineering found that re-refined base oil carries an 81% lower carbon footprint than virgin stock-derived base oil, driven primarily by differences in base oil production emissions and used oil end-of-life management. [9] A 2025 independent LCA study by ClimeCo, critically reviewed by a third party, confirmed a 77% GHG reduction for re-refined base oil versus conventional production. [12] Equivalent closed-loop logic applies to metal recovery from tailings, slag valorisation in construction materials, and waste-heat capture. Each closed loop reduces both primary-resource demand and emissions, raising carbon productivity directly.



For Canada and Kazakhstan, these closed loops are doubly attractive: they advance circular-economy policy objectives and they reduce the carbon intensity of exported goods that may be subject to border carbon measures. Circularity is therefore not a parallel agenda to carbon accountability but an instrument of it. [5, 9]

5.3 Measuring Circularity Within Carbon-Accounting Systems

Circular-economy gains are only credible if they can be measured and reported within the same accounting systems used for carbon. This means integrating circularity indicators — recovery rates, secondary-material content, avoided primary production — into the disclosure architecture described in Section 3, and ensuring that avoided emissions are accounted for conservatively to preserve credibility. Building this integration jointly is a natural cooperation workstream. [4, 9]

PRACTICAL INSIGHT

Circular-economy measures such as lubricant re-refining and by-product valorisation lower carbon intensity and divert hazardous waste at the same time. Embedding circularity metrics inside the carbon-disclosure system turns sustainability claims into auditable data.

6. A Proposed Canada–Kazakhstan Cooperation Framework

Drawing the preceding analysis together, this section proposes a practical, staged cooperation framework. It is offered as a structured hypothesis to be refined with partner institutions, not as a finished programme. [7, 10]

6.1 Four Workstreams for Practical Convergence

The framework organises cooperation into four workstreams that build on each other. The first establishes joint MRV and data standards — the measurement foundation. The second pursues comparable ESG disclosure by mapping both regimes onto the ISSB baseline. The third runs circular-economy pilots in shared priority sectors. The fourth sustains capacity and research exchange between universities and agencies in both countries. [4, 7, 9]

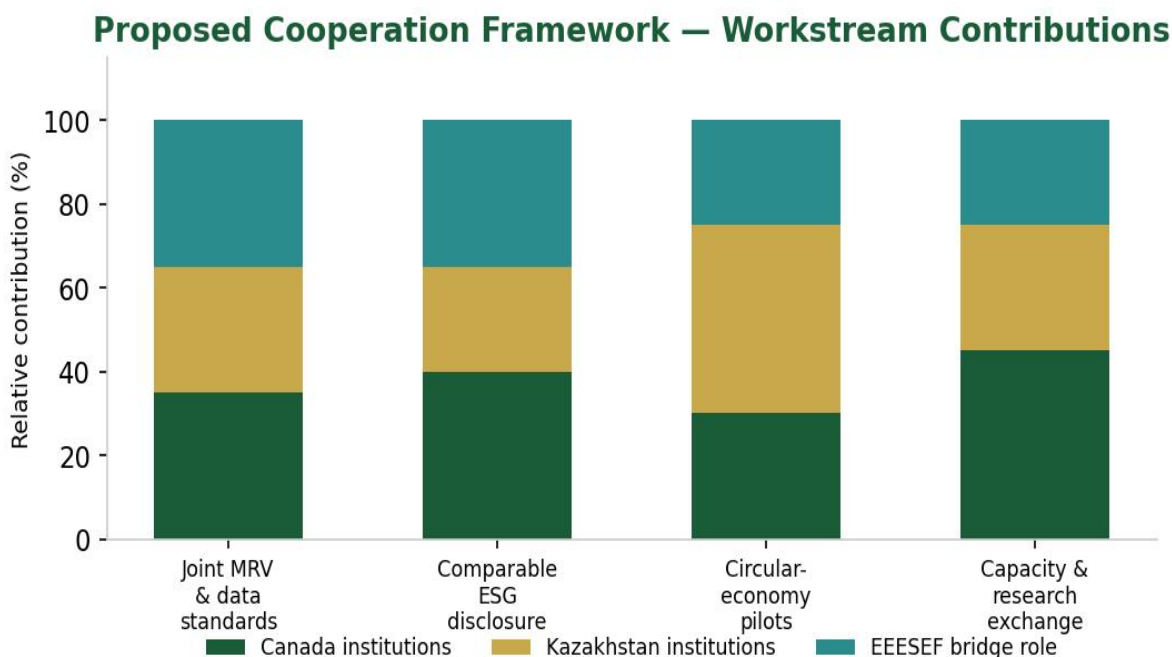


Figure 6.1 Proposed Canada–Kazakhstan cooperation framework, showing relative institutional contributions across four workstreams. Source: Author's framework design based on [4, 7, 10].

Workstream	Objective	Lead contribution
1. MRV & data	Align emission factors and verification protocols	Joint technical working group
2. ESG disclosure	Map both regimes to ISSB baseline	Canada reference, KZ adoption
3. Circular pilots	Demonstrate re-refining & valorisation loops	KZ sites, shared methodology
4. Capacity & research	Train assurers; exchange researchers	University partnerships

Table 6.1 The four proposed cooperation workstreams and their lead contributions. Source: Author's framework, EEESEF [10].



6.2 EEEEEF as Institutional Bridge

EEEESEF is structurally suited to convene this work. Registered in England and Wales as a non-profit foundation with an operational nexus across London and Almaty and a founding mandate that spans European, Eurasian, and Canadian networks, it can act as a neutral, science-led intermediary that neither government need regard as a competing national institution. Its role is to host the joint working groups, maintain shared methodological assets, and translate between the two policy communities. [10]

This bridging role is deliberately facilitative rather than commercial. The foundation's value lies in convening credible expertise, safeguarding methodological neutrality, and sustaining continuity across political and funding cycles — functions that bilateral government channels often struggle to provide on their own. [10]

6.3 Sequencing, Governance, and Funding Pathways

A realistic sequence begins with the low-cost, high-leverage MRV and disclosure workstreams, which create the data foundation, before scaling to circular-economy pilots that require capital and site access. Governance would rest on a lightweight joint steering group with balanced representation and transparent methodological documentation. Funding can be assembled from research-council programmes, climate-finance instruments, and in-kind institutional contributions rather than a single large grant, which improves resilience and political durability. [7, 10]

This staging reflects a core principle of the EEEEEF series: begin with measurement and credibility, then build instruments on top of verified data. Reversing that order — announcing ambitious pilots before the accounting is sound — is the most common failure mode in international climate cooperation, and one this framework is designed to avoid. [4, 9]



7. Conclusions and Forward Agenda

Canada and Kazakhstan are different in income, institutions, and disclosure maturity, but alike in the structural feature that matters most for this analysis: both are resource economies confronting a carbon-accountability challenge that is now a condition of market access and competitive financing. Their frameworks differ in level but are compatible in structure, which makes convergence a realistic and mutually beneficial objective rather than an aspiration. [3, 4, 6]

The forward agenda is therefore specific. Establish joint MRV and data standards; map both disclosure regimes onto the common ISSB baseline; demonstrate circular-economy loops that lower carbon intensity while diverting waste; and sustain the research and capacity exchange that keeps the work credible over time. EEEF offers to convene this agenda as a neutral, science-led bridge, beginning with the measurement foundation on which everything else depends. [7, 9, 10]

FORWARD AGENDA

Start with measurement: align MRV and emission factors, map both regimes to the ISSB baseline, then scale circular-economy pilots. EEEF is positioned to host the joint working groups and maintain the shared methodological assets that make convergence durable.



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APPROVAL FOR PUBLICATION

This white paper has been reviewed and approved for publication by the Euro-Eurasia Environmental Science & Education Foundation (EEEFSEF).

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